# Maintenance of Govt. Accounts – Records and Registers

BNN LAKSHMAJI RAO,

MA, MBA, M.Ed., LL.B.,

Accounts Officer,

Directorate of Adult Education., TS, Hyd.

# Accts maint.—Responsiblities of employees

- Art.5 of TS FC: Every government employee is liable to maintain accounts for all the Government monies, including stores and stocks, kept at his/her disposal.
- Government or A.G. or any competent authority prescribes accounts and returns relating to the cash or stores.
- The supervisory officers are also required to check as frequently as possible.
- Art.273 of TS FC: Every Govt employee is personally responsible for any loss due to his action or inaction.
- Every employee should exercise the same diligence and care in incurring expdr from public funds as a person of ordinary prudence.

#### **Public Finance Accountablity**

- GO Ms. No.507, Fin(TFR)Dept.,dt10-4-2002:- Issued instructions on norms for public finance accountablity.
- Before releases of funds; Claims by the DDOs; admission of bills by the PAO/Treasuries.
- Reconciliation of accounts between the DDOs & Treasuries;
- Loans, Advances, Grants released to be recovered;
- G.O. Ms. No.451, Fin (TFR).I) Dept., dt.9-10-2003: Issued further instructions on norms for public finance accountablity on CCOs and SCOs.
- (a) Register of Actuals(b)Reconciliation(c)BCR,Reappn Regr, SE Regr, (d)Cash book, UD Pay, PA Reg, Non Govt CB, Contingent bill reg, Recoveries watch reg- Certificate to be furnished to PAO.
- G.O. Ms. No.25, GA(Ser.C) Dept., dt.3-2-2004-Misappn cases

#### Functionaries of financial management

- Line Departments Audit departments
- Line Department has 3 functionaries CCO, SCO & DDO
- Financial Accountability One's responsibility to act is accountability; It consists planning, budgeting, drawl, disbursement, accounting, reconciliation and audit.
- CCO is the head of a department who submits estimates directly to Govt; sources of revenue, assessing the receipts and expenditure, compliance to statutory instructions in incurring expdr., effective utilisation of recourses of the dept., maintenance and rendering of accounts, review and audit, steps to improve internal controls; cadre strength, BCR, Actuals, Advances sanction and recovery, Claims etc.
- SCO is the intermediary between the DDOs and CCO mostly located in district/region headquarters.
- DDO is the officer authorised to draw money from treasury/PAO on bills and cheques; mainly respsonsible for compliance to rules by applying codal provisions and executive instructions issued by Govt from time to time.;

  4 maintains accounts renders reports relating to receipts and expenditure.

#### **GOVERNMENT ACCOUNTS**

- Budget Consolidated fund, contingent fund & public fund
  - Number statement, budget estimates, revised estimates, supplementary estimates, distribution to units, reappropriation, surrender of savings, reconciliation, review of expenditure, AG's inspection, internal audit, ATR to PAC
  - >DDOs Cash book, Current Accounts register, UD Pay register, Acquittance register, PA Register.
  - >Stores General stock register, Stock issue register, computer stationery register, Library books stock register etc.
  - > Art.5 and 39 of TS Financial Code mandates every government servant should see that proper accounts are maintained for all Government transacrions with which he/she is concerned and render accurately and promptly all such accounts and returns relating to them as may have been prescribed by Govt., the AG or the competent departmental authorities.

## **Budget related Registers:**

- Budget Control Register
- Head of Account wise released by Government, HoD and balances available
- Reappropriation Register

| S. No. |  |  | Revised modified<br>Appropriaton | Remarks |
|--------|--|--|----------------------------------|---------|
|        |  |  |                                  |         |

Supplementary Estimates Register

| Major<br>Head | Sub Head & Detailed head of appropriation |         | amount of<br>penditure |
|---------------|---|---------|------------------------|
|               |   | Charged | Voted                  |

• A watch register should also be maintained to ensure inclusion of these amounts in supplementary estimates.

#### **DDO/Acctt-Duties and functions**

• Duties – Scrutiny according to rules service related, financial, records related.

• Receipts related-Assessment, issue of receipt, watching progress, consolidation, prompt remittance to correct head, non appropriation.

• Expenditure related – Budget availability, competent and valid sanction, to the extent of immediate need, compliance to scheme specifications, proper acquittance, no undue rush,

# : Claims related Registers :

• Treasury Bill Register (TS TC Form70):

| • | Register of Bills sent by | to the | Treasury for |
|---|---------------------------|--------|--------------|
|   | payment of money:         |        |              |

| S1.        | Bill        | Parti-         | Gross               | Net           | Name & Desgn.of            | Name &             | Signature  | Date on             |
|------------|-------------|----------------|---------------------|---------------|----------------------------|--------------------|------------|---------------------|
| No.        | No.         | culars of      | amount              | amount        | the person in whose        | Des.of the         | of the     | which the           |
|            | & Dt        | the Bill       | of the              | of the        | favour Govt draft etc      | messenger          | DDO        | bill was            |
|            |             |                | bill                | bill          | are to be drawn            |                    |            | recd.               |
| 1          | 2           | 3              | 4                   | 5             | 6                          | 7                  | 8          | 9                   |
| Token No./ | Date of re- | Date of resub- | Initials of the DDO | Amount passed | Amount disallowed, if any. | Date of receipt of | Ref.Pg.    | Initials of the DDO |
| Tran-      | turn        | mission        |                     | by the        |                            | money              | regiter of |                     |
| saction    |             | and sl.        |                     | Treasury      |                            | and initial        | UDP/CB     |                     |
| ID         |             | No.            |                     |               |                            | of the             | in which   |                     |
|            |             |                |                     |               |                            | DDO                | entered    |                     |
| 10         | 11          | 12             | 13                  | 14            | 15                         | 16                 | 17         | 18                  |

- N o entry-No submission
- Messenger may need change according to monetary limitations.

# Register of DD/Cheques:-

#### APTC Form-14

| Sl. No. | Date of receipt | DD/Cheque<br>No. & Date | From whom received | Amount (Rs) | Date of credit to bank | Initials of the DDO/Officer |
|---------|-----------------|-------------------------|--------------------|-------------|------------------------|-----------------------------|
| 1       | 2               | 3                       | 4                  | 5           | 6                      | 7                           |

#### **General Cash Book**

(APTC Form-5)

| Date of Receipt        | Particulars  | Amount (Rs) | Date of disposal                     | Particulars                                    | Amount (Rs.) |
|------------------------|--|-------------|--------------------------------------|--|--------------|
| 1                      | 2  | 3           | 4                                    | 5  | 6            |
| 1-4-202                | Opening<br>Balance                                     | ••••        | 1-4-202                              |  |              |
|                        | Receipts   | ••••        |                                      | Payments                                       | ••••         |
|                        |  |             |                                      | Closing Bal.                                   |              |
|                        | Total  | ••••        |                                      | Total  |              |
| Details: Item wise row | Cash in hand,<br>DDO CA,<br>DDs/Cheques<br>on hand etc | ••••        | Memo.of verification (Book balance): | Bal as per<br>CB,UDP,PA,<br>Non Govt CB<br>etc | •••••        |

Note: Each item should be physically verified by the DDO once in a week and denominations should be noted in the CB

### Maintenance of Cash Book

- Separate cash books for Govt and non-Govt transactions; Cash chest may be one.
- Subsidiary cash books can be maintained if the transactions are cumbersome;
   but the GCB should reflect the total money held by the DDO;
- A printed receipt book must be there for issue and indicating the cash book;
- When money is sent to bank for remittance, entry should be simultaneously made in the CB and attested only after receipt of challan;
- All receipts from treasury or bank should be recorded and the same shd be supported by entries in the TBR,UDP,PA.
- Opening balance and further receipts becomes grand total;
- All charge /debit entries should be supported by acquittance;
- Closure along the business of the office after verification of cash & book balance alongwith sub cash book(s) and vouhers alongwith cheques on hand, current account balance;
- The cash chest should be embedded in the wall & with double lock key;
- The duplicate keys kept in a small packet shd be deposited in treasury.

#### **UD Pay Register**

(TS TC Form-20)

| Date                | Annual serial<br>number | Description of bill or cheque originally cashed | Amount of the bill or cheque                | Amount undisbursed     | Date of subsequent disbursement |
|---------------------|-------------------------|---|---|------------------------|---------------------------------|
| 1                   | 2                       | 3   | 4   | 5                      | 6                               |
| Amount<br>disbursed | Balance                 | Date  | Number or receipt item from which disbursed | Particulars of payment | Amount (Rs.)                    |
| 7                   | 8                       | 9   | 10  | 11                     | 12                              |

**Opening Balance:** 

**Amount received:** 

**Total:** 

**Deduct amount paid:** 

**Closing Balance: Rs.** 

(Rupees.....only)

# Maintenance of UD Pay Register

- All amounts relating to office staff and encashed should be recorded in this register on the day of encashment to watch disposal of drawals/balances;
- Separate UDP Register for pay and allowances & contingencies;
- UDP items should be serially numbered for the entire financial year and should be rounded whenever disbursed;
- Receipts are recorded in col. 1 to 4 & disbursements in col.9-12; Undisbursed balance in col.5; subsequent disburements in col.6-8;
- Receipts and disbursments should be summed up separately;
- The closing balance should be taken to the cash book on daily basis;
- Undisbursed amounts should not be kept beyond 15 days and balances lying thereafter should be remitted.

#### **Acquittance Register**

(TS TC Form-88)

Acquittance Roll of Permanent (or Temp) Establishment of \_\_\_\_\_for the month of \_\_\_\_

| tem<br>No. | Name | Designation | Net<br>amount<br>payable | Dated signature with stamp where necessary. Unpaid items to be noted as such and attested | Recoveries (each item should be allotted a separate columneg.LIC, Bank loan, Court attachment etc) | Net<br>amount<br>paid | Signature of<br>the receiver<br>(Affix<br>rev.stamp<br>wherever<br>necessary) |
|------------|------|-------------|--------------------------|---|--|-----------------------|---|
| 1          | 2    | 3           | 4                        | 5   | 6  | 7                     | 8   |

**Total unpaid Rs.....(Rupees .....only)** 

Passed for Rs.....(Rupees .....only) on the authority of Establishment of Bill of ....for....

Certified that a proper acaquittance has been taken in respect of each amount paid in this roll from the person entitled to receive it.

Signature of the DDO

- \*To obtain acknowledgement of the employee against the amounts drawn and paid;
- \*Re.1 revenue stamp to be affixed for the claims exceeding Rs.500/- paid
- \*The UDP number should be indicated against each group of payments.
- \*The amount paid and the balance undisbursed should be arrived at & indicated/attested.

#### **Permanent Advance Register**

**(TS TC Form 89)** 

|   | Charges |                       |                    |        |                      |                                      |      | Receipt     |                                    |        |              |
|---|---------|-----------------------|--------------------|--------|----------------------|--------------------------------------|------|-------------|------------------------------------|--------|--------------|
| Γ | Oate    | Monthly serial number | Description & dept | Amount | Mode of recoup -ment | Date of recoupment from the Treasury | Date | No. of bill | Sl. No. of item of charge recouped | Amount | Re-<br>marks |
|   | 1       | 2                     | 3                  | 4      | 5                    | 6                                    | 7    | 8           | 9                                  | 10     | 11           |

**Opening balance:** 

**Receipts:** 

**Total:** 

**Deduct charges:** 

**Closing balance:** 

Add: Unrecouped expenditure

as per sub-vouchers:

**Total P.A.:** 

**DDO** 

<sup>\*</sup>To meet urgent, unforeseen, petty iems of expenditure;

<sup>\*</sup>Initially such expenditure is met from PA

<sup>15</sup> 

# Advances watch registers

• TA Advance recovery watch register:

| S.No. | Name & Designation | Details of advance paid | Details of recoupment made | Signature of the DDO |
|-------|--------------------|-------------------------|----------------------------|----------------------|
|       |                    |                         |                            |                      |

• Temporary Advances Recovery Watch Register:

| • |                                   |                         |                      |              |               |           |
|---|-----------------------------------|-------------------------|----------------------|--------------|---------------|-----------|
|   | 1.Name & Designation n of the emp | 2.Sanction<br>No.& Date | 3. Amount sanctioned | 4.No. of ins | stalments     |           |
|   | 5. Commenc ement of recovery      |                         | 6. End of recovery   |              |               |           |
|   | Month &<br>Year                   | Amount recovered        | Instalment No.       | Token No     | o. with Gross | & Net amt |

#### **Reconciliation Register:**

#### Watch Register of Reconciliation with AG:

| Serial<br>No. | District | Cate-<br>gory  | April amount | May<br>amount | •• | <br>•• | •• | March<br>amount |
|---------------|----------|----------------|--------------|---------------|----|--------|----|-----------------|
|               |          | AG<br>figure   |              |               |    |        |    |                 |
|               |          | Dept<br>figure |              |               |    |        |    |                 |

# Reconciliation with Treasury/PAO

#### By the Department

With reference to the amounts remitted into the treasury;

With reference to the bills drawn by the DDO;

#### By the Treasury/PAO:

- With reference to the receipted challans;
- With reference to the bills on which payments are made.

#### Why reconciliation with PAO:

- Misclassification are detected before compilation;
- Alteration and correction is possible;
- Fraudulant drawals can be avoided;
- Statement of receipts and payments should be furnished to the PAO/Treasury before 20<sup>th</sup> of the succeeding month so as that the DDO gets salary without hindrance.

# **Stores Related Registers:**

**Purchase procedure:** Art.125 of TS FC, limited tender system should be followed when the estimated value does not exceed Rs.5.00 lakh. Beyond that, e-procurement system by public advertisement, should be followed. Single tender system may be adopted in case of small order (Rs.10,000 if one item; Rs.20,000 if more than one item).

A purchase committee should be formed and oversee the tender process.

#### Delegation of financial powers: Secretariat Dept., HoDs, District

Collectors, Subordinate officers are delegated financial powers to the extent specified in G.O. (P) No.703, GA(AR&T) Dept., dt.4-12-1978, G.O. Ms. No.148, Fin.& Plg., dt.21-10-2000 and as amended from time to time. Initially stores are purchased through the Director, Printing and Stationery excepting a few items as specified. A rate contract is finalized in respect of a wide range of general items. When stores are purchased directly, preferences are specified exempting tenders in case of standard items and reserved items. TSTS is authorized to procure computers etc.

**Stock Registers:** Separate stock accounts should be maintained for Stores, library books, furniture, computer hardware/stationery, Unserviceable articles watch registers

# STOCK REGISTER

| Name of the article: |                        |                          |                  |                        |        |                       |                        |        |                             |                               |
|----------------------|------------------------|--------------------------|------------------|------------------------|--------|-----------------------|------------------------|--------|-----------------------------|-------------------------------|
| S.<br>No.            | Date<br>of<br>purchase | Invoice<br>No. &<br>Date | Name of the firm | Cost<br>of<br>articles | O<br>B | No. of articles recd. | No. of articles issued | C<br>B | Sign.<br>of the<br>receiver | Initials<br>of the<br>officer |
| 1                    | 2                      | 3                        | 4                | 5                      | 6      | 7                     | 8                      | 9      | 10                          | 11                            |
|                      |                        |                          |                  |                        |        |                       |                        |        |                             |                               |

#### • UNSERVICEABLE ARTICLES REGISTER:

| Sl. No. | Article | Invoice<br>No. &<br>Date of<br>purchase | Book<br>value | Date on<br>which it is<br>being un-<br>serviceabl<br>e | Nature of disposal. |
|---------|---------|---|---------------|--|---------------------|
| 1       | 2       | 3                                       | 4             | 5  | 6                   |

# Other Registers:

- 1. Pay Bill Register
- 2. TA Bill Register
  - 3.LPC Register
- 4. GPF Bills Register
- 5. Advances Watch Register
- 6. Loans and Advances watch register
  - 7.Increment Watch Register
  - 8. File containing original challans
- 9. Stock register of printed receipt books
- 10. Register of Objections raised by the A.G.
- 11. Register of Objections raised by the Internal Audit

### General Guidelines for maintenance:

- i) Pages to be numbered and certified under attestation. (Certified that the register of......contains paes serially numbered from.....and brought into use with effect from .....(in words))
- ii) Column headings are to be typed and neatly pasted.
- iii) Register title should be clear and specific.
- iv) If exhausted, to be withdrawn and sent to record room for safe custody under acknowledgement.
- v) Cash book balances on the last page should be brought over and certificate appended in the new register.

# Thank you

...BNN Lakshmaji Rao, Accounts Officer.